GOVERNMENT OF INDIA MINISTRY OF FINANCE, DEPARTMENT OF EXPENDITURE O/O CONTROLLER GENERAL OF ACCOUNTS, GIFMIS – PFMS

Mahalekha Niyantrak Bhawan GPO Complex, Block E, INA Colony, New Delhi

File No. I-104001/2/2022-ITD-CGA/354-357

OFFICE MEMORANDUM

Sub: User Manual for Project wise release and monitoring of funds under Central Sector Schemes through TSA/TSA Hybrid

The undersigned is directed to refer to the OM No. 3/(06)/PFMS/2023 dated 21-05-2024 of the D/o Expenditure, Ministry of Finance containing the Master Circular for CNA and Hybrid TSA.

- 2. In this regard, it is informed that a new functionality for Project creation and Project-wise Agency mapping has been developed under the TSA/TSA Hybrid System for Central Sector Schemes as requested by various Ministries/Departments/Agencies. This will facilitate project-wise sanction creation and monitoring by the relevant Ministries/Departments/agencies.
- 3. Currently, this functionality shall be enabled for select Ministries/Departments having project-wise releases and monitoring under the Central Sector Schemes. Accordingly, it is requested that Ministries/Departments may send the scheme details in the attached template for enabling the functionality for their specific schemes in PFMS, to this office email address: **tsahybrid-cga@gov.in**.
- 4. The user guide and SOP for using the functionality is enclosed.

This is issued with the approval of the competent authority.

(Anupam Raj)

Date: 29 /01/2025

Dy. Controller General of Accounts

Encl: As above.

To:

All Pr. CCAs/CCAs/CAS with independent charge with a request to get this OM and SoP widely circulated to respective Program Divisions and Agencies.

Copy to:

- 1. PPS to Additional Secretary (PFS), D/o Expenditure, Ministry of Finance
- 2. PS to Additional CGA (PFMS)
- 3. Sr.AO (GIFMIS) for uploading a copy on CGA's website

	Ministry		Scheme		Name o	Mobile	Email id
No.			Hierarchy	Implementing	Nodal	No. of	of SPOC
		Code	levels	Agencies	Officer	SPOC	
					(SPOC)	noish.	
				,			

Public Financial Management System

(PFMS)

Project Creation and Mapping

TSA HYBRID Module

January 2025

Table of Contents

1.	Int	roduction	3
2.	Ste	ps to be followed in Project Creation:	7
	2.1	Addition of new Project by PD (Programme Division)	7
	2.2	Manage Project Details by PD User	8
	2.3	Account Flagging by Funding Agency Admin	10
	2.4	Approval of Account Flagging by Funding Agency Admin	12
	2.5 Hybri	Removal of Account flagging in case any account has been incorrectly flagged as TSA d/Holding Account	13
	2.6	Project-wise Agency mapping	14
	2.7	Assignment creation by PD level	16
	2.8	Approval of Assignment Sanction	18
	2.9	Limit Allocation (Agency Admin)	20
	2.10	Claim generation at Agency DO level	21
	2.11	Claim Approval at DA User	23
	2.12	Digitally sign of the Approved Claim File by DA user	24
	2.13	Claim Transfer by Funding Agency DO user	25
	2.14	Claim transfer approval at Funding Agency DA User	27

Standard Operating Procedure for Project wise monitoring of Scheme in TSA Hybrid

1. Introduction

TSA/TSA Hybrid is an attempt for disbursement of funds under Central Sector Schemes for more effective cash management and with an aim of achieving the goal of "Just-in-time" fund flow from the Central Ministries/Departments/Central Nodal Agencies to Autonomous Bodies/Sub-Agencies and down the line agencies through an integrated network of PFMS, RBI and Scheduled Commercial Banks.

The new project-wise implementation functionality in TSA Hybrid allows users to monitor project-specific implementation. Ministries/CNA/Agency/sub-agency can track expenditure and utilization at the project level under the scheme. Ministries/Departments can now give project wise sanctions to CNA. CNA now can provide project wise sub-assignments to Funding agencies under it. Funding agencies/Recipient Agencies can set project-wise drawing limits to Sub-agencies using this functionality. To allocate sub-assignments to funding agencies and set project-specific drawing limits for sub-agencies, the agencies must be mapped to their respective projects by their parent agencies using Project wise Agency Mapping menu.

The various features under the Project Monitoring functionality in TSA Hybrid are:

- 1 Sanction Creation: The Programme Division (PD) in the Ministry will create project wise sanctions under the central sector scheme onboarded onto TSA Hybrid. Program Division now can issue project wise assignment sanctions to CNA. Funds will be transferred in the assignment account of the CNA as per the project wise sanction.
- 2 Assignment/Limit Allocation: The Parent Agency / Funding Agency will provide the assignment/limit allocation to the Funding agency/Recipient Agency against the projects wise sanctions received from Ministry/CNA. The Funding agency/Recipient Agency will incur expenditure against the given assignment/limit and the unspent against the project can also be tracked.

- 3 Project wise hierarchy under one scheme: Programme Division can now create project-specific scheme hierarchies within the same TSA Hybrid scheme. For example, under Project 'P1,' implementing agency 'B' may be a child of parent agency 'A,' while under Project 'P2,' agency 'B' can act as the parent for agency 'A.' This allows each project (e.g., 'P1' and 'P2') to have its own unique scheme hierarchy configured under the same scheme.
- 4 One child agency, Multiple Parent Agencies: In scenarios where an implementing agency (child agency) receives funds from multiple funding agencies (parent agencies) under a single scheme, the following applies:
 - a. Child agency (Funding agency) bank account is in RBI In this case, a child can receive assignments against multiple projects from multiple parent agencies while maintaining a single RBI account for the child agency (Funding agency).

Projects	Child agency (Funding Agency) having RBI A/c	RBI bank accounts required by Child agency
Single		
Project	Single parent Agency	Single Account
Single		
Project	Multiple Parent Agencies	Single Account
Multiple		
Projects	Single Parent Agency	Single Account
Multiple		
Projects	Multiple Parent Agencies	Single Account

This setup ensures that a child agency can manage funds efficiently with just one RBI account, regardless of the number of projects or funding agencies involved.

b. Child agency bank account is in Scheduled Commercial bank -

Case I: The child agency (Recipient agency) can receive a drawing limit for multiple projects from one funding agency (e.g Funding agency 'A') in the same commercial bank savings account to incur project-wise expenditure against the same project. In case there are multiple funding agencies, the Recipient agency can receive project-wise drawing limits from each funding agency under the same scheme. Separate savings accounts in a commercial bank (SCB) are required for receiving drawing limits from each funding agency to ensure project-wise expenditure.

Projects	Child agency (Recipient agency) receiving funds from	Savings bank accounts required by Child agency
		Single savings bank Account
Single Project	Single Funding Agency	in SCB
		Multiple Savings bank
		Accounts in SCB (One
	Multiple Funding	account per Funding
Single Project	Agencies	Agency)
Multiple		Single savings bank Account
Projects	Single Funding Agency	in SCB
		Multiple savings bank
		Accounts in SCB (One
Multiple	Multiple Funding	account as per Funding
Projects	Agencies	Agency)

Case II: Any subagency can receive drawing limits for multiple projects from one Recipient agency (e.g recipient agency 'A') in the same commercial bank ZBSA account. Expenditure for all projects can be incurred from this single account. If there are multiple projects under same Recipient agency, the sub- agency can receive project wise drawing limits from each funding agency. In this case, separate ZBSA accounts are required for

receiving project-wise drawing limits from each Recipient agency in the same scheme.

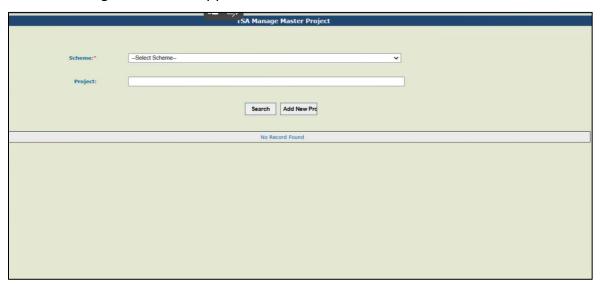
Projects	Child agency receiving funds from	ZBSA bank accounts required by Child agency to receive funds from RA	
Single Project	Single Recipient Agency	Single ZBSA bank account in same bank as Recipient agency	
Single Project	Multiple Recipient Agencies	Multiple ZBSA bank Account (One account per Recipient Agency bank account). Agency to ensure ZBSA account is opened in same bank as that of the concerned Recipient agency	
Multiple Projects	Single Recipient Agency	Single ZBSA bank account in same bank as the Recipient agency	
Multiple Projects	Multiple Recipient Agencies	Multiple ZBSA bank Accounts (One account per Recipient Agency bank account). Agency to ensure ZBSA account is opened in the same bank as that of the concerned Recipient agency	

5 Bank Consistency: The bank for both the Parent agency and the Child agency must be the same in the case of Scheduled Commercial Banks.

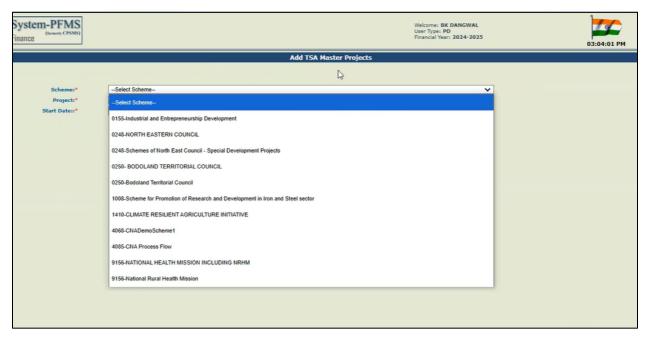
2. Steps to be followed in Project Creation:

2.1 Addition of new Project by PD (Programme Division)

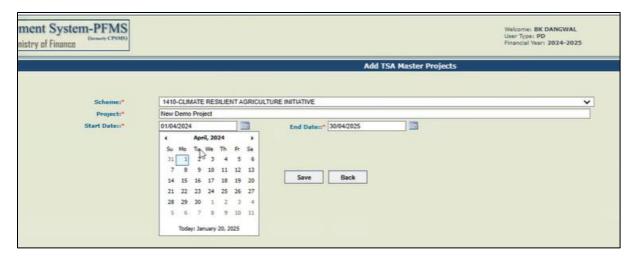
a) PD will login on PFMS and go to menu: **TSA > TSA Manage Master Project**The following screen will appear:



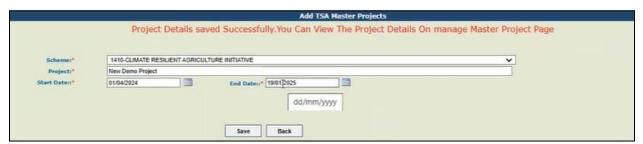
b) User will select the "Scheme" from drop down menu.



- c) User will add the name of the project manually. Click on the "Add New Project" button.
- d) User will select the "Project start date" and "Project end date".

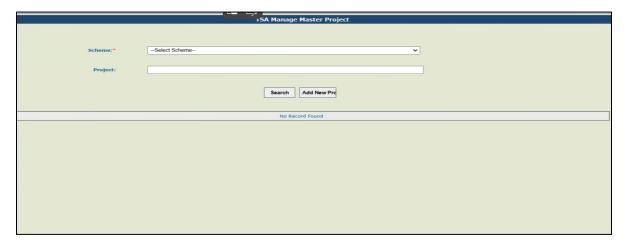


e) Click on "Save" button. The message will be displayed as "Project Details Saved Successfully."



2.2 Manage Project Details by PD User

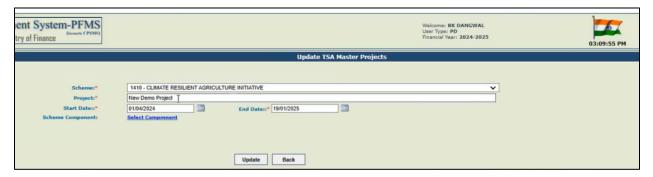
a) PD will login on PFMS and go to menu: TSA> TSA Manage Master Project



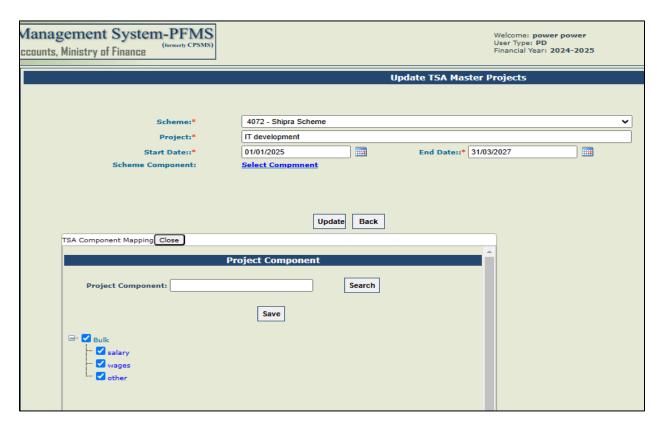
- b) User will select the "Scheme" from drop down menu.
- c) To search the project user will click on "Search" button.



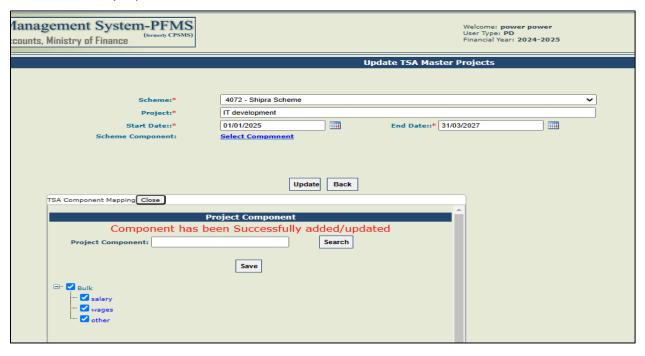
d) User will click on "Project Id" Hyperlink.



- e) User can edit Project Name, Start Date, End Date
- f) User must configure the Scheme Component by clicking on "Select Component" hyperlink.



g) After update, the message will be displayed "Components has been successfully updated"



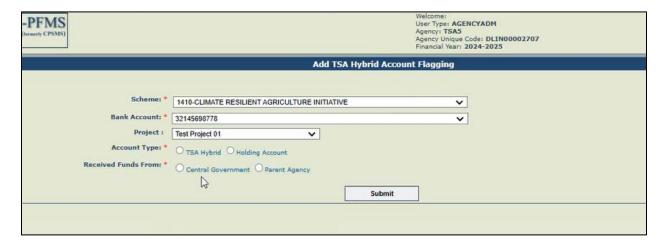
h) After making changes user will click on "Update". The message will be displayed "Project Details Saved Successfully."

2.3 Account Flagging by Funding Agency Admin

- a) Agency Admin will login on PFMS and go to menu: TSA> TSA Hybrid> TSA
 Account Flagging.
- b) User will select the "Scheme" from drop down menu.



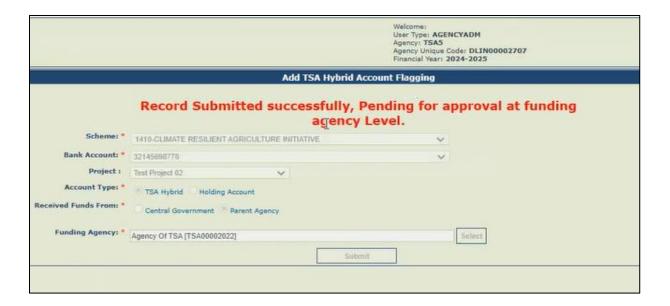
c) User will select "Bank Account Number" and required "Project Name"



- d) User will select "Account type" using radio button as TSA Hybrid or Holding Account.
- e) User will select "Received Funds From" option using radio button. After that a text field will pop-up and user will enter the name of the "funding agency" and click on "Search" button.



f) Upon adding the funding agency, user will click on "Submit" button. After clicking the message will be displayed "Record Submitted Successfully Pending approval at funding agency level"

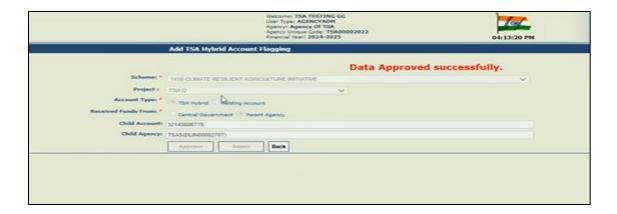


2.4 Approval of Account Flagging by Funding Agency Admin

a) Agency Admin will login on PFMS and go to menu: TSA > TSA Hybrid>
 Approve Account Flagging.



- b) User will select "Account Type" from Drop down menu.
- c) After Selecting respective Project and user will click on "Approve". The message will be displayed as "Data Approved Successfully."

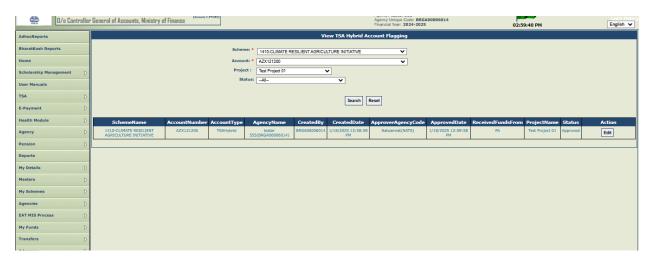


2.5 Removal of Account flagging in case any account has been incorrectly flagged as TSA Hybrid/Holding Account

a) Agency Admin will login on PFMS and go to menu: **TSA> TSA Hybrid> Manage Account Flagging.**

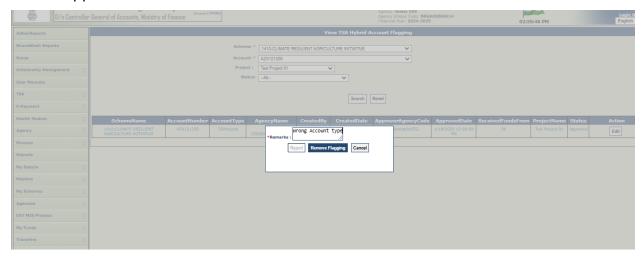


b) User will select the "Scheme" from drop down menu.

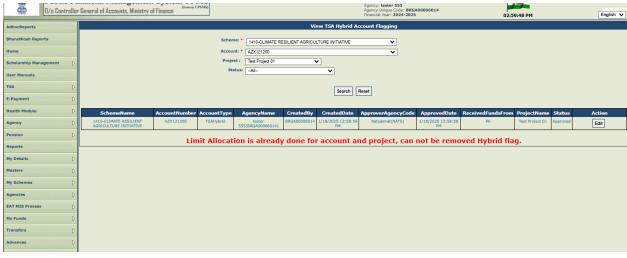


c) User will select "Bank Account Number" and required "Project Name".

d) After clicking on search, a grid showing the flagged account with all details will appear. User has to click on "Edit".



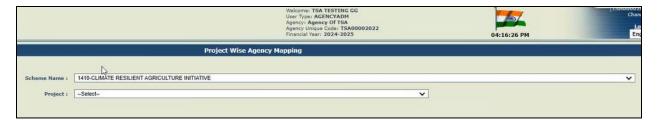
- e) A popup will appear for keying in the remarks. After the remarks have been provided, the User can remove the flagging.
- f) If the limit has already been allocated to the account by the parent Agency, User cannot remove Hybrid Account flagging and an error will be given as shown in the screen below:



If the limit has not been allocated for that account and there are no transactions in the pipeline, the account flagging can be removed successfully.

2.6 Project-wise Agency mapping

- a) User will login to PFMS and go to menu: TSA>TSA Hybrid> Agency
 Mapping Project wise.
- b) User will select the "Scheme" from drop down menu.

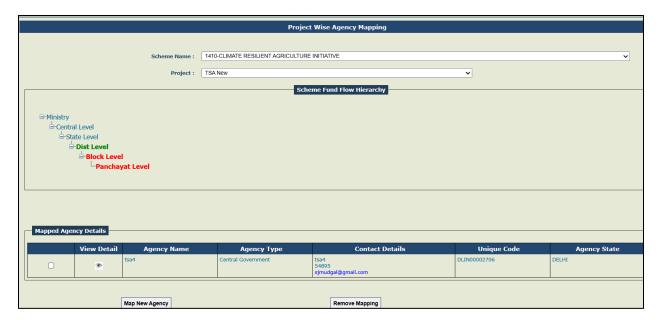


c) User will select the "Project" from dropdown menu.

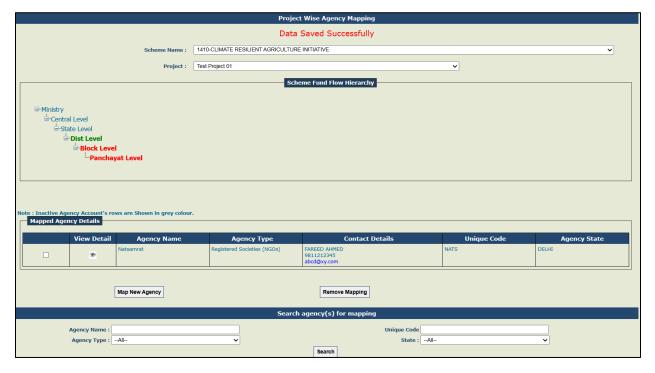


- d) To search the project user will click on "Search" button.
 - > The hierarchy mapping related to the selected scheme will appear.
 - > The user will click on "Hierarchy" where agency has to be mapped.
 - The unmapped agencies will appear for mapping to the project selected at the selected hierarchy level.
- e) Click on agencies that are required to be mapped.
- f) Click on "Map New Agency."

Further, the CNA will map all state-level agencies down the ladder and so has to be done by the downstream agencies with the respective project.

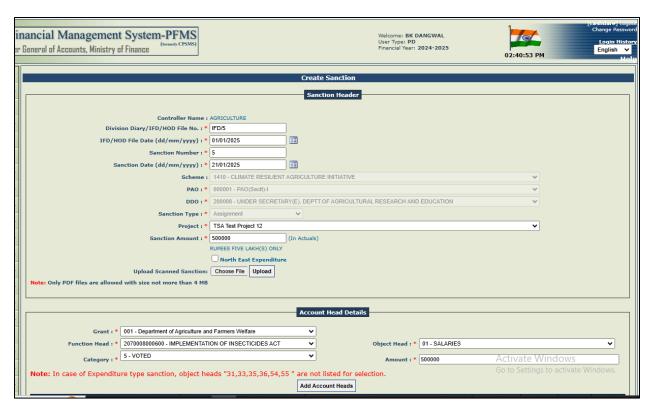


g) Upon successful mapping of scheme, the message will be displayed "Data saved Successfully".



2.7 Assignment creation by PD level

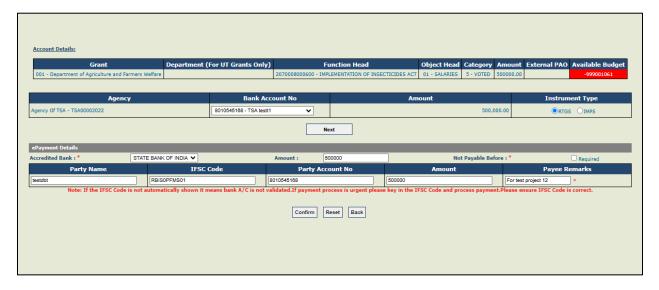
a) PD user will login on PFMS and go to menu: Sanction> Create New



- b) PD user will fill all requisite data and ensure the sanction type as "Assignment" only.
- c) User will enter the "Project name" from drop down menu.
- d) User will add "Account details."
- e) User will click on "Next" button.

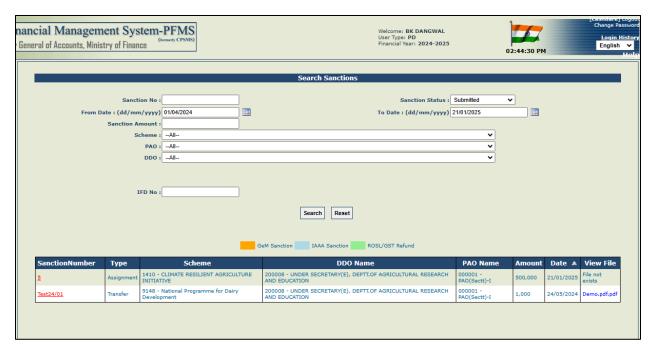


f) After Click on "Confirm" button.



2.8 Approval of Assignment Sanction

a) User will login on PFMS will follow the path: Sanction >Approve



b) Click on "Sanction Number" hyperlink.

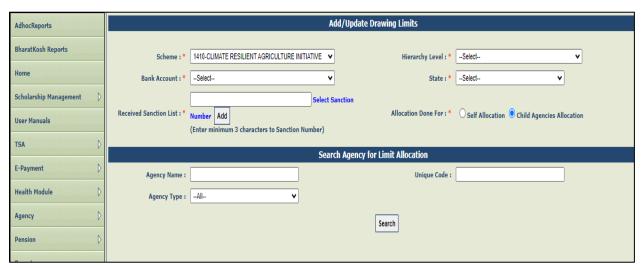


c) Click "Approve" button.

Thereafter the sanction will be available at DDO level for generation of bill, then PAO will proceed with payment process.

2.9 Limit Allocation (Agency Admin)

a) Agency Admin user will login on PFMS and go to menu: TSA>TSA-Hybrid>TSA Limit Allocation



b) User will select Scheme, Hierarchy level, Bank Account No, State and Sanction No from the Sanction list.

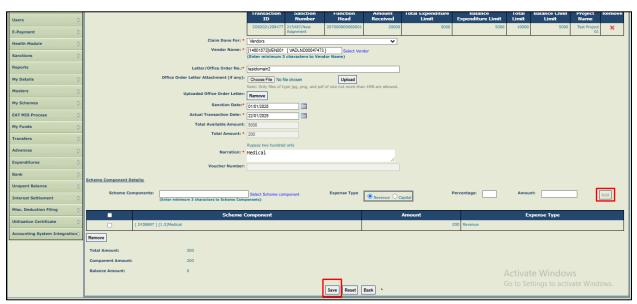


Note: User needs to follow the certain steps prior to claim generation

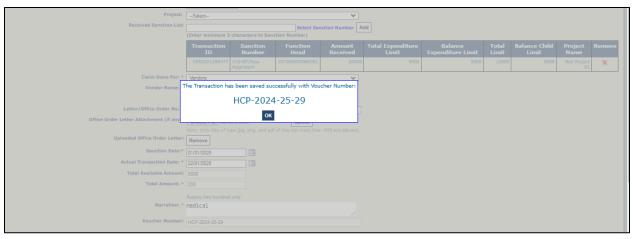
- > Bank Account Activation for e-payment
- Signatory configuration

2.10 Claim generation at Agency DO level

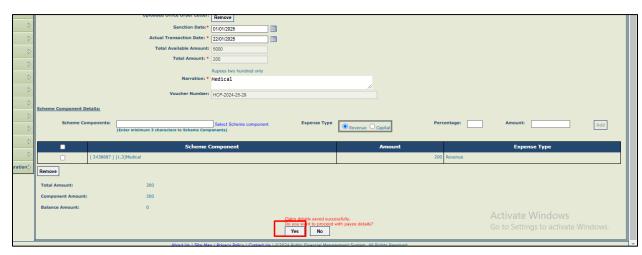
- a) DO User will follow the path: TSA>TSA-Hybrid>New Hybrid Claim
- b) User will select the scheme and Bank Account No.
- c) Select the Project from dropdown menu.
- d) Select the Sanction No.
 - Only those sanctions will appear which are mapped with the selected project and flagged bank account will appear.



e) User will fill all the requisite data and click on Save button. After that the Voucher No will be generated.

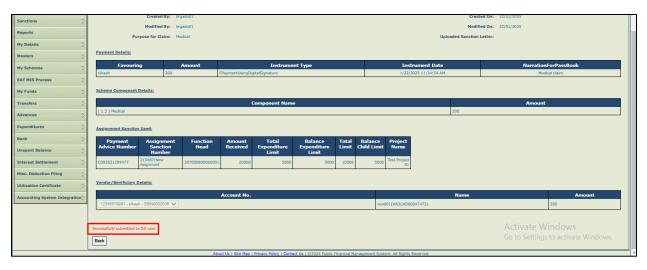


f) User will click on Yes to proceed with the payee details.





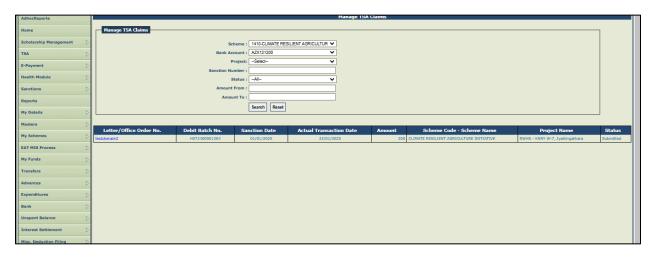
g) User will click on "Submit for Approval".



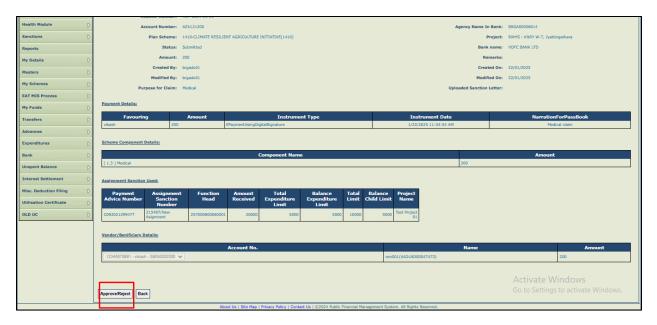
h) The Message will be displayed "Successfully submitted to DA User."

2.11 Claim Approval at DA User

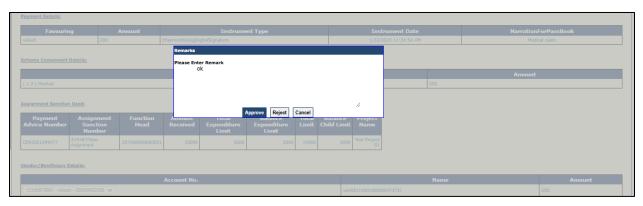
a) User will follow the path: TSA>TSA-Hybrid>Manage Claim



b) User will select on the Letter / Office No Hyperlink. The following page will be appeared.



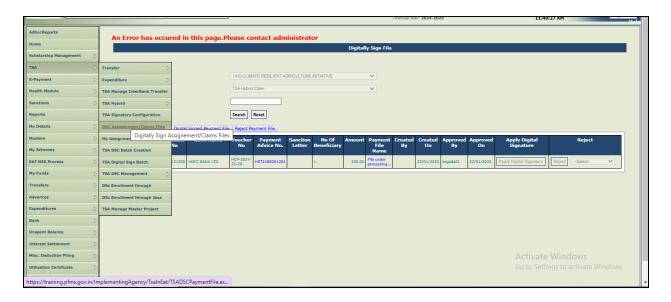
c) User will click on "Approve" button.



d) Enter Remarks and it will be approved.

2.12 Digital signing of the Approved Claim File by DA user

a) User will follow the path: TSA> DSC Assignment/ Claim Files

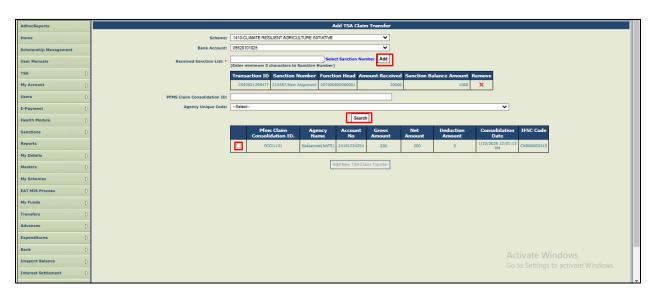


b) Thereafter, concerned signatories will apply DSC and sign the payment files.

2.13 Claim Transfer by Funding Agency DO user

a) User will follow the path: TSA> TSA Hybrid> TSA Claim Transfer

Following screen will appear:



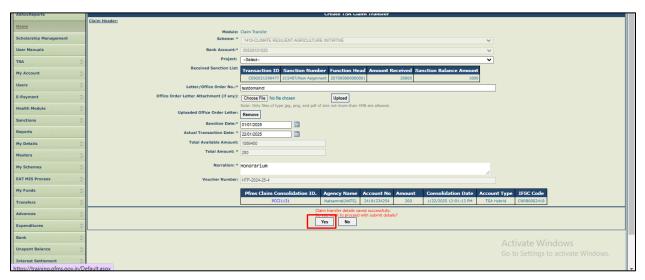
b) User will fill up all the requisite data. Then click "Search" button.

List of consolidated Claims will be displayed.

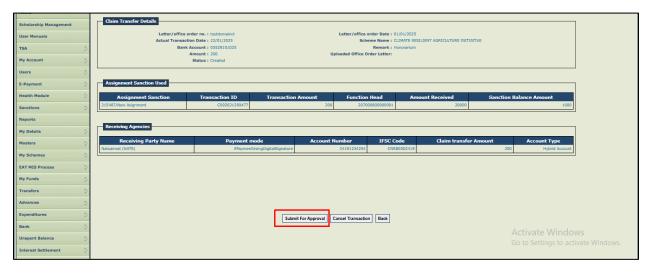
c) Then Click on Radiohead of claim which requires to transferred. Click on "Add new Claim Transfer."

Following screen will be displayed:

- d) User will select the "Project" from Drop down.
- e) User will select the "Sanction No." and click on "Add" button.
- f) User will fill up all the required fields and data.



g) Upon adding all the details, click on "Yes" button to proceed with the Payee Details.

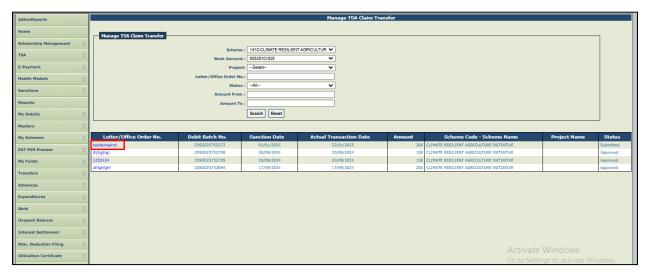


h) After that user will click on "Submit for Approval."

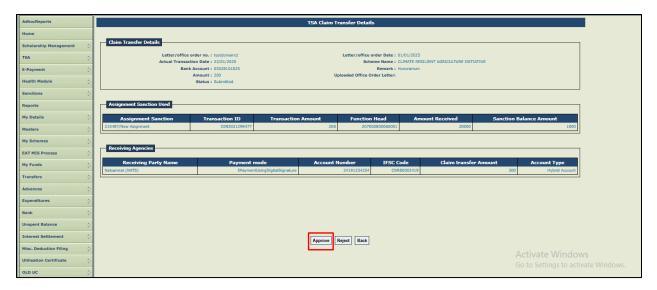


2.14 Claim transfer approval at Funding Agency DA User

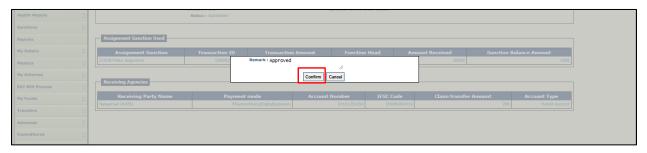
- a) User will login on PFMS and go to menu: TSA>TSA-Hybrid >Manage Claim Transfer.
- b) User will select the "Scheme", "Bank Account", and "project".



- c) User will click on respective "Letter / Office Order No Hyperlink".
- d) Click on "Approve" button.



e) After entering Remarks user will click on "Confirm" button.



f) After the claim transfer has been approved by the Funding Agency DA User, it will be available for the creation of a batch at the 1st signatory configured by the Agency Admin by following the path: TSA→TSA DSC Batch Creation. After the batch has been created, all the configured signatories have to digitally sign the batch file through the path: TSA→TSA DSC Digital Sign Batch.

Post Digital Signatures of the claim transfer file by the Authorized Signatories of the Funding Agency, the demand file will be pushed to RBI for the release of funds.