No. F.23014/1/2013-Ad.l. Government of India Ministry of Finance Department of Expenditure

New Delhi, the \ 6 December, 2014

## **CIRCULAR**

Subject: - Advisory for use of email and web services in respect of compliance to the order of High Court of Delhi under Public Records Act, 1993.

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Please find enclosed a copy of Department of Electronics and Information Technology 's O.M. No 2(103)/2014-CERT-In dated November 27, 2014 on the subject mentioned above for information and compliance.

(Ziley Singh Vical)
Under Secretary to the Govt. of India
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To

All Officers/Sections in the Department of Expenditure including FCD/CGA/O/o CA(C)/CCA/NIFM/EMC/ $7^{th}$  CPC etc.

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No. 2(103)/2014-CERT-In

Government of India

Ministry of Communication & IT

Department of Electronics and Information Technology

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Electronics Niketan New Delhi.

Dated 27.11.2014

OFFICE MEMORANDUM

Subject: Advisory for use of email and web services in respect of compliance to the order of High Court of Delhi under Public Records Act, 1993

Internet has given the flexibility of accessing information from anywhere, any time through variety of techniques and technology be it computer system, mobile phone or Tablets. The email and the web services have emerged today as one of the most essential mode of communication between people to people, people to organizations, and organizations to organizations. At the same time security risks have also increased while accessing information over the Internet through email or web as some of the adversaries have launched targeted attacks to steal or damage the information for different purposes and interests.

2. There are number of organizations in the country as well as outside the country providing email and web services to any person irrespective of the location. The National Informatics Centre (NIC) under Department of Electronics and Information Technology (DeitY) has hosted email and web hosting services in the country for use by employees of Government, be it Central or State Government, for government related communications and disseminating the information within government as well as outside the government. NIC has been quite liberal in creating the email and web accounts for Government employees both in the Central and State governments. They are also regularly engaged in strengthening the infrastructure both from the point of view of faster access and security.

It has been observed that a number of officials in the Ministries/Departments in the central and state government are using the private mail services particularly hosted and operated from outside India for official communications. Such official communications are government and also the public records. It is to mention that data pertaining to such emails and web services is stored by these service providers outside India and is fully under their control. At the time of any security breach incident or data loss it becomes very difficult to obtain data from those service providers apart from the possibility of leakage of information as they are controlled by the service providers outside the country.

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4. The Section 4 of the Public Records Act, 1993 specifically prohibits against taking of public records out of India. The section 4 states as follows:

"Prohibition against taking of public records out of India – No person shall take or cause to be take out of India any public records without the prior approval of the central Government:

Provided that no such prior approval shall be required if any public records are taken or sent out of India for any official purpose."

- 5. The High Court of Delhi in a writ petition W.P.(C) 3672/2012 K.N. Govindacharya versus Union of India has been particularly concerned with the official communications made through email and web using services provided by and from service providers outside the country.
- 6. Keeping in view the observations of the High Court of Delhi, the Public Records Act, 1993 and Data Privacy and the possibility of misusing/leaking of data exchanged using the email communications and web services provided by service providers outside the country, it is requested that the officials in your Ministry as well as organizations under the administrative control of the Ministry may be requested that:

All the Ministries/Departments of Central and State Governments should either use e-mail services provided by National Informatics Centre (NIC) or they should use their own e-mail and web services, being fully controlled by them and hosted in India for official communication. CERT-In security guidelines/advisories as issued time to time should be followed.

This issues with the approval of Secretary, DeitY.

(Guishan Kai)

Director General, CERT-In, DeitY

Phone: 011-24368544

To,

- 1. The Secretary, Department of Agriculture and Cooperation
- 2. The Secretary, Department of Agricultural Research and Education
- 3. The Secretary, Department of Animal Husbandry, Dairying and Fisheries
- 4. The Secretary, Department of Atomic Energy

- 5. The Secretary, Department of Chemicals and Petro Chemicals
- 6. The Secretary, Department of Fertilizers
- 7. The Secretary, Department of Pharmaceuticals
- 8. The Secretary, Department of Commerce
- 9. The Secretary, Department of Industrial Policy and Promotion
- 10. The Secretary, Department of Telecommunications
- 11. The Secretary, Department of Posts
- 12. The Secretary, Department of Electronics & Information Technology
- 13. The Secretary, Department of Food and Public Distribution
- 14. The Secretary, Department of Consumer Affairs
- 15. The Secretary, Department of Defence
- 16. The Secretary, Department of Defence Production
- 17. The Secretary, Department of Defence Research and Development
- 18. The Secretary, Department of Ex-Servicemen Welfare
- 19. The Secretary, Department of Financial Services
- 20. The Secretary, Department of Economic Affairs
- 1 21. The Secretary, Department of Expenditure
  - 22. The Secretary, Department of Revenue
  - 23. The Secretary, Department of Disinvestment
  - 24. The Secretary, Department of Health and Family Welfare
  - 25. The Secretary, Department of AYUSH
  - 26. The Secretary, Department of Health Research
  - 27. The Secretary, Department of AIDS Control
  - 28. The Secretary, Department of Heavy Industries
  - 29. The Secretary, Department of Public Enterprises
  - 30. The Secretary, Department of Home Affairs (Home Secretary)
- 31. The Secretary, Department of Official Languages
- 32. The Secretary, Department of Border Management
- 33. The Secretary, Department of Inter State Council Secretariat
- 34. The Secretary, Department of School Education & Literacy
- 35. The Secretary, Department of Higher Education
- 36. The Secretary, Department of Legal Affairs
- 37. The Secretary, Department of Justice
- 38. The Secretary, Department of Legislative Department
- 39. The Secretary, Department of Personnel & Training
- 40. The Secretary, Department of Administrative Reforms & Public Grievance
- 41. The Secretary, Department of Pension & Pensioners Welfare
- 42. The Secretary, Department of Rural Development
- 43. The Secretary, Department of Land Resources
- 44. The Secretary, Department of Science and Technology
- 45. The Secretary, Department of Scientific and Industrial Research
- 46. The Secretary, Department of Biotechnology
- 47. The Secretary, Department of Social Justice & Empowerment
- 48. The Secretary, Department of Disability Affairs
- 49. The Secretary, Department of Space
- 50. The Secretary, Department of Sports

- 51. The Secretary, Department of Youth Affairs
- 52. The Secretary, Ministry of Civil Aviation
- 53. The Secretary, Ministry of Coal
- 54. The Secretary, Ministry of Corporate Affairs
- 55. The Secretary, Ministry of Culture
- 56. The Secretary, Ministry of Development of North Eastern Region
- 57. The Secretary, Ministry of Drinking Water & Sanitation
- 58. The Secretary, Ministry of Earth Sciences
- 59. The Secretary, Ministry of Environment, Forests & Climate Change
- 60. The Secretary, Ministry of External Affairs
- 61. The Secretary, Ministry of Food Processing Industries
- 62. The Secretary, Ministry of Housing & Urban Poverty Alleviation
- 63. The Secretary, Ministry of Information & Broadcasting
- 64. The Secretary, Ministry of Labour & Employment
- 65. The Secretary, Ministry of Mines
- 66. The Secretary, Ministry of Minority Affairs
- 67. The Secretary, Ministry of Micro, Small & Medium Enterprises
- 68. The Secretary, Ministry of New & Renewable Energy
- 69. The Secretary, Ministry of Overseas Indian Affairs
- 70. The Secretary, Ministry of Parliamentary Affairs
- 71. The Secretary, Ministry of Panchayati Rai
- 72. The Secretary, Ministry of Petroleum & Natural Gas
- 73. The Secretary, Ministry of Power
- 74. The Secretary, Ministry of Road Transport & Highways
- 75. The Secretary, Ministry of Rural Development
- 76. The Secretary, Ministry of Shipping
- 77. The Secretary, Ministry of Statistics & Prog. Implementation
- 78. The Secretary, Ministry of Steel
- 79. The Secretary, Ministry of Textiles
- 80. The Secretary, Ministry of Tourism
- 81. The Secretary, Ministry of Tribal Affairs
- 82. The Secretary, Ministry of Urban Development
- 83. The Secretary, Ministry of Water Resources
- 84. The Secretary, Ministry of Women and Child development
- 85. The Planning Commission
- 86. The Chairman, Railway Board
- 87. The Principal Secretary to Prime Minister